

DEPARTMENTS OF LABOR,
HEALTH AND HUMAN SERVICES,
EDUCATION, AND RELATED
AGENCIES APPROPRIATIONS
ACT, 2004

Mr. MCCAIN. Mr. President, I want to thank both Senator SPECTER and Senator HARKIN for their hard work on this important legislation which provides Federal Funding for the Departments of Labor, DOL, Health and Human Services, HHS, and Education, and related agencies. It funds programs that are among the most critical to the health and well-being of our Nation. With our military forces deployed abroad and a struggling domestic economy here at home, providing for and protecting our Nation has never been more challenging or more important.

The funding provided by this bill for domestic health programs is critical for our country, States and local governments. Given the poor state of our national economy and the rising number of unemployed and uninsured Americans, as well as the budget crises facing most State governments, resources provided by this legislation will help meet the substantial health care needs of our Nation's vulnerable populations.

I am pleased that this legislation provides increased funding for a number of programs that are particularly important in light of the many threats facing our Nation today. This bill increases funding for the Centers for Disease Control and Prevention, CDC, which plays a vital role in protecting our nation from bioterror attacks and ensuring adequate preparedness for health emergencies. With the recent threat of foreign born illnesses such as SARS and Monkey Pox, increased funding for the Infectious Disease Initiative is especially important and will ensure quick response to public health threats.

Additionally, this bill increases funding for National Institutes of Health, NIH, by \$1 billion over the last fiscal year. That increase will enable the continuation and expansion of research into treatments and cures for chronic diseases such as cancer and diabetes, new infectious diseases that threaten our Nation's safety, and diseases that disproportionately affect older Americans, such as Alzheimer's. I have strongly supported doubling the amount of the NIH budget, and I am pleased that its funding continues to increase.

In addition to funding key public health programs, this bill provides funding to help States and local communities educate our children. I applaud the fact that funding for education for individuals with disabilities and programs to improve educational opportunities for economically disadvantaged students have been increased in this bill. I also am pleased that this legislation increases funding for Head Start to ensure that low-income children are physically and mentally prepared to begin school.

These and the many other important programs funded throughout this legis-

lation will help many Americans. However, I am disappointed to find that the report accompanying this bill is laden with directives and suggestive language that predetermines which programs may receive funding. This language eliminates the ability of the agencies funded by this bill to determine, by a fair and competitive process, which programs to fund. This is yet another example of the micro-management of federal agencies at the hands of the appropriators.

I would like to note that both the bill and the report contain only a handful of earmarks, and I commend the Appropriations Committee for its restraint. I encourage the members of the Committee to resist the temptation to weigh down this important bill with locally specific parochial projects when the bill is negotiated with the House of Representatives during conference. Unfortunately, however, the list of directive and suggestive language included in the actual bill language and the accompanying report are extensive, and I will not burden the chamber by listing each one individually. Instead, I highlight a few examples:

In the report language, for the Department of Labor, the Committee "recommends" \$7 million for the Denali Commission for job training in rural Alaska. The funding is intended to train rural Alaskans for high-paying jobs in their villages. Any doubt as to whether the appropriators wanted this funding to occur is dispelled by the fact that the bill language authorizes "such sums as may be necessary" to the Denali Commission to conduct this Alaskan job training. Although this specific authority and funding was unrequested by the Administration, the appropriators apparently think they know better. They not only provide the appropriation, but they also want to do the work of the authorizing committee as well. How fortunate it is that this activity in the State of Alaska has such ardent supporters in the members of the Appropriations Committee and has received special treatment at the expense of other states.

Furthermore, the report language expresses the Committee's concern about the Department of Labor's reorganization proposal, which would close the Occupational Safety and Health Administration, OSHA, offices in Bangor and Portland, Maine, and would consolidate the activities of those offices in Augusta, Maine. Instead of allowing DOL to do their job and streamline the operations of OSHA, the Committee in its report, "expects" the Department of Labor to maintain the existing organizational structure with offices in Bangor and in Portland, including providing adequate office space for the current Bangor OSHA staff. Again, the appropriators are catering to a locality-specific interest in Maine at the expense of the national interest in having a more efficient government agency.

Furthermore, this legislation includes legislative and report language that creates a new National Cord Blood

Stem Cell Bank Program, through the Health Resources and Services Administration, and appropriates \$10 million for the new program. This program may further important life-saving research; however, this is a new legislative initiative, not authorized by the committee of jurisdiction, and not requested by the Administration, but created and funded entirely by the appropriators.

Similarly, the report language accompanying the bill includes directive and suggestive language for the Department of Health and Human Services to initiate a number of new programs, all of which may be worthy of consideration; however, none have been requested or authorized. These programs range from the creation of a Diamond Blackfan Anemia Clinical Care Center to \$500,000 allocated for the CDC to create a registry and database of children nationwide with craniofacial malformation. Although these new programs will undoubtedly benefit many children and individuals, they are further examples of new programs created by the appropriators, by circumventing the authorizing committee of jurisdiction.

Also included in the report is language directing HHS and the Department of Education to complete over 20 reports, all at the specific request of the Appropriations Committee. These reports concern important programs within the Departments, but producing them will require substantial manpower and time, diverting scarce and valuable resources to projects dictated by the Appropriations Committee.

With this sluggish economy expected to push this year's budget deficit past a whopping \$450 billion and numerous threats facing our nation, funds must be expended on programs that will provide the maximum benefit for all Americans. It cannot be spent on unauthorized and unrequested projects and reports demanded by members of the Appropriations Committee. This is simply wrong and does a disservice to all Americans.

DEATH OF ANNA LINDH, FOREIGN MINISTER OF SWEDEN

Mr. HARKIN. Mr. President, we mark the second anniversary of the September 11 attacks with sadness, as well as resolve.

I am further saddened today, and I believe the world is further saddened, by the death of Anna Lindh. Anna Lindh, the Foreign Minister of Sweden, was attacked with a knife by an unknown person in a Stockholm department store, and she died early this morning.

Anna Lindh was an extraordinarily accomplished and dedicated public servant. Among her many achievements and distinctions, I would like to point out that she has been in the past a member of Parliamentarians for Global Action—a group which will send members from around the world here to Capitol Hill next week. As a co-host

of next week's activities here on the Hill, I know that we will honor and seek to carry on Anna Lindh's work.

I am sure that I speak for all Senators when I say that we all feel deep sorrow for Anna Lindh's family, as well as for the people of Sweden. The world has lost a great light.

TRIBUTE TO GOV. O'BANNON

Mr. LUGAR. Mr. President, it is my sad duty today to inform the Senate that our distinguished Governor of Indiana, Frank O'Bannon, has been incapacitated by what his doctors describe as a massive stroke. Governor O'Bannon is currently at Northwestern Memorial Hospital in Chicago where—thankfully—he is showing some small but encouraging signs of improvement.

This has been a heartbreaking moment for all of us in Indiana. Frank O'Bannon is not only one of the State's most dedicated public servants—he is also one of the most respected and loved. I have joined with all my fellow Hoosiers in praying for his recovery. His wife, Judy, has been at his side at the hospital since Monday, and I hope she knows that she has our unwavering support.

Governor O'Bannon has a record of public service that goes back more than 30 years. He was first elected to the Indiana State Senate where he served 18 years—much of it as the Democratic floor leader. He was Lieutenant Governor for 8 years before being elected Governor in 1996 and then re-elected by a wide margin in 2000.

I have known Frank O'Bannon many years and consider him my friend. He is a good man with a good heart—and that is why we are all so saddened by this sudden turn of events.

On Wednesday, the Indiana Supreme Court reluctantly issued an order transferring the authority and responsibilities of the Office of Governor to our Lieutenant Governor, Joe Kernan. This transfer of power, done in full compliance with the Indiana State Constitution, ensures that state government will continue to provide all its services without interruption or delay.

I ask my colleagues to join my prayers that Frank O'Bannon is able to recover from this sudden affliction and resume his responsibilities as Governor of Indiana.

EULOGY FOR AMBASSADOR JOHN DAWSON

Mrs. DOLE. Mr. President, last year, my husband, Bob, had the privilege of introducing Members of the Senate to John Dawson, who was nominated to serve as the United States Ambassador to Peru. Ambassador Dawson assumed leadership of the Embassy in Lima in November 2002, at a time of increasing discontent with the government of President Alejandro Toledo. Undaunted, John was excited about the challenges and opportunities of the new post. But his tenure there was all

too brief. Sadly, just as he was entering the prime of his life and at the pinnacle of his career, John died of cancer on August 1, 2003.

Those who knew John well, knew him to be very dedicated to duty a man with a high sense of optimism and great compassion for others. He was kind and thoughtful, and generous in the giving of his time.

At his Senate confirmation hearing, it was clear that John had extraordinary interpersonal skills, and the work history and experience to qualify him for his ambassadorship. But one curious professional experience that he and Bob share bears mention: At one time in their lives, both John and Bob were soda jerks at Dawson's Drug Store in Russell, KS.

It was 1915 when John's great-grandfather took over the drug store. A quarter century later, John's grandfather—Ernie Dawson—gave Bob Dole one of his first jobs working behind the soda counter. Bob was a freshman in high school, and Ernie Dawson was the pharmacist at Dawson's Drug Store. John's two uncles, Bub and Chet, ran the store. Growing up in the dust bowl days of the 1930s, Bob and John's father, Bob Dawson, became fast friends.

John's father, his mother Joan, and the rest of the family in Kansas instilled in John the work ethic, integrity, dedication, public spiritedness and patriotism that helped make him a success in his life and his work. Later, John was also fortunate to have the loving support of his wife, Susana.

John was born in Kansas City in 1950, but spent much of his childhood in Latin America. After achieving a Bachelor of Arts degree with honors from the University of Michigan in 1973, where he majored in economics and Latin American studies, John earned a Master of Arts degree in law and diplomacy from the Fletcher School of Law and Diplomacy at Tufts University in 1975.

That year, John joined the State Department as a foreign service officer. During a long and distinguished career in the U.S. foreign service, he served as Deputy Chief of Mission in El Salvador, Country Director for Panama, Office Director for Andean Affairs, and Economic Counselor at our U.S. Embassies in Panama and Costa Rica. Early on, he held positions as Financial Economist at the U.S. Mission to the United Nations in New York, at the U.S. Mission to the Organization of Economic Cooperation and Development, OECD, in Paris, and in Buenos Aires and Rio de Janeiro. John also served his country in Argentina and Brazil, and was the Director of Mexican Affairs for the State Department prior to his ambassadorship in Peru.

During his years at the State Department, John received numerous awards and commendations for his work in El Salvador, Costa Rica, Panama, Brazil, and Argentina, at the U.S. Mission to the United Nations, and in the Bureau of Western Hemisphere Affairs. His

dedication and success in his life's work was recognized with the Herbert Salzman Award for Excellence in International Economic Performance, a Presidential Meritorious Service Award, and Superior and Meritorious honor awards.

Having achieved the post of Ambassador to Peru, John began his assignment with great hope and optimism. Within months, however, he became seriously ill and returned to the United States for treatment. Displaying his characteristic good humor, John looked forward to making a full recovery and spoke with family and friends of his desire to return to Peru and continue his work. Tragically, his life was cut short, but his memory lives on through his friends and family, and his many good deeds.

Truly, America has lost a faithful public servant and John's family has lost a loving son, husband, father and brother. After John's death, Secretary of State Colin Powell stated, "Ambassador Dawson was very popular with his State Department colleagues and will be remembered for both the dedication and collegiality he brought to all of the posts in which he served." A fitting tribute for a remarkable man.

I join Bob Dole, Secretary Powell, and John's family, friends and colleagues in saluting this great American and thanking him for his service to our Nation.

ADDITIONAL STATEMENTS

TRIBUTE TO JIM PHILLIPS

● Mr. GRAHAM of South Carolina. Mr. President, I would like to take a moment to reflect on the life of Jim Phillips, one of the most recognized and beloved broadcasters South Carolina has ever known.

I cannot adequately express the significance of Jim Phillip's life and the effect his passing has on the Clemson University family. As the legendary voice of the Clemson Tigers, for 36 years Jim broadcast over 2,000 sporting events, from baseball to women's basketball, including games in the Tigers' 1981 Men's Football National Championship season.

A five-time recipient of the South Carolina Broadcaster of the Year award, Jim has received several prestigious broadcasting awards including the Master Broadcaster Award by the South Carolina Association of Broadcasters. Jim also served as the sports director at a South Carolina television station and radio station for years.

Personally, he was a true friend and one of the most delightful people I have ever had the privilege of knowing. He always had a smile on his face.

God gave him a tremendous gift which he shared with so many for all too brief a period of time.

He was truly one of the best in the business and will be deeply missed.

I invite you to join me in the celebration of Jim's life and the mourning of